

## Message Text

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ACTION HA-05

INFO OCT-01 AF-10 IO-14 ISO-00 AID-05 CIAE-00 INR-10  
NSAE-00 TRSE-00 OMB-01 PM-05 NSC-05 SP-02 SS-15  
DODE-00 L-03 FDRE-00 H-02 EB-08 COME-00 AGRE-00  
ARA-14 PA-02 ICA-20 /122 W  
-----014689 301851Z /45

R 301713Z MAY 78

FM USMISSION GENEVA

TO SECSTATE WASHDC 0216

INFO AMEMBASSY ADDIS ABABA

AMCONSUL CAPE TOWN

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY MBABANE

AMEMBASSY MOGADISCIO

AMEMBASSY NDJAMENA

AMEMBASSY PRETORIA

UNCLAS SECTION 01 OF 03 GENEVA 08237

CAPE TOWN FOR EMBASSY

E.O. 11652: N/A

TAGS: SREF, ICRC, XA

SUBJECT: ICRC APPEAL FOR AFRICAN PROGRAMS

REF: GENEVA 7753

1. MISSION HAS NOW RECEIVED ICRC'S "AFRICA REPORT NO. 1: SITUATION, PLAN, BUDGET AND APPEAL", WHICH IN EFFECT PRESENTS AN INTEGRATED PROGRAM FOR ALL ICRC'S ACTIVITIES IN AFRICA FOR THE SIX MONTH PERIOD ENDING OCTOBER 31, 1978. THE DOCUMENT, A COPY OF WHICH IS BEING AIRPOUCHED TO HA, IS SUMMARIZED BELOW.

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2. A. INTRODUCTION: MULTIPLICITY OF CONFLICT SITUATIONS IN AFRICA IN WHICH ICRC INVOLVED, THEIR INTERCONNECTION AND COMMONALITY OF PROBLEMS, IN ADDITION TO EXPRESSED DESIRES OF SOME DONORS, HAVE LED ICRC TO RE-CONSIDER ITS APPROACH TO GOVERNMENTS, NATIONAL SOCIETIES, AND OTHER PROSPECTIVE DONORS. WHILE IT MAY STILL BE NECESSARY FROM TIME TO TIME

TO ISSUE SPECIAL APPEALS TO COVER PARTICULAR, UNFORESEEN SITUATIONS, ICRC PLANS TO ISSUE PERIODIC CONSOLIDATED SITUATION REPORTS, PLANS, BUDGETS AND APPEALS TO COVER THE ENTIRE AFRICAN CONTINENT. THIS IS THE FIRST SUCH REPORT, COVERING SITUATION WITH RESPECT TO ICRC ACTIVITIES IN SOUTHERN AFRICA, HORN, CHAD, AND THE SAHARA. IT COVERS SIX MONTHS FROM MAY 1 TO OCTOBER 31.

B. FINANCIAL CONSIDERATIONS. IF ICRC IS TO DISCHARGE RESPONSIBILITIES CONFERRED UPON IT BY GENEVA CONVENTION SIGNATORIES, IT MUST HAVE (1) NECESSARY FACILITIES FROM PARTIES TO CONFLICT AND (2) MEANS TO DO SO. ICRC ACTIVITIES CURRENTLY SEVERELY HAMPERED BY INADEQUATE FINANCIAL ASSISTANCE AND SITUATION BECOMING CRITICAL IN SOME AREAS SUCH AS CHAD. ONE PARTIAL SOLUTION WOULD BE FOR DONORS TO BE LESS RESTRICTIVE IN CONDITIONS ATTACHED TO THEIR CONTRIBUTIONS. WHILE IT IS RECOGNIZED THAT SOME GOVERNMENTS ARE NATURALLY MORE CONCERNED BY SITUATIONS IN ONE OR MORE DESIGNATED COUNTRIES, FOR VARIOUS REASONS, ICRC MUST BE AND BE RECOGNIZED AS, ENTIRELY NEUTRAL AND INDEPENDENT, GOVERNED BY ONLY THE SINGLE CRITERION OF NEEDS OF THE VICTIMS. ACCORDINGLY, IT IS HOPED THAT NEW APPROACH OF A GLOBAL APPEAL FOR THE WHOLE OF AFRICA WILL PROMPT DONORS TO BE LESS RESTRICTIVE AND ALLOW AT LEAST A SUBSTANTIAL PROPORTION OF CONTRIBUTIONS TO BE USED THROUGHOUT AFRICA. THIS WOULD IN TURN GIVE ICRC GREATER

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FLEXIBILITY AND PERMIT IT TO UTILIZE OVERALL RESOURCES ACCORDING TO BASIC CRITERION OF NEED. IT WOULD ALSO HELP TO IRON OUT DIFFERENCES IN TIME SCALE OF FORESEEABLE ACTIVITIES IN VARIOUS AREAS AND AVOID SUCCESSION OF SMALL APPEALS FOR VARIOUS CONFLICTS.

C. SITUATION AND APPEAL. ATTEMPT HAS BEEN MADE TO KEEP REPORT AND APPEAL AS BRIEF AS POSSIBLE. MORE DETAILS AVAILABLE FOR THOSE DESIRING THEM ON REQUEST. AN INFORMATION MEETING WILL BE HELD JUNE 16, 1978 TO PROVIDE OPPORTUNITY TO DISCUSS PLANS AND EXPLAIN ANY POINTS REQUIRING CLARIFICATION. REPEATED REQUESTS BY DONORS TO PROVIDE INFORMATION AS TO FUNDS AND OTHER RESOURCES PLACED AT ICRC DISPOSAL HAS INDUCED ICRC TO ISSUE A COMPLETELY SEPARATE REPORT WHICH WILL PROVIDE SUCH INFORMATION.

D. COORDINATION. THE LEAGUE OF INTERNATIONAL RED CROSS SOCIETIES (LICROSS) IS ALSO ACTIVELY ENGAGED IN CERTAIN COUNTRIES WITH WHICH ICRC IS CONCERNED. THE TWO ORGANIZATIONS OPERATE IN CLOSEST CONCERT AND LICROSS HAS BEEN CONSULTED DURING PREPARATION OF THIS REPORT TO ENSURE THERE NO DUPLICATION OF EFFORT. LICROSS SEPARATE REPORT

IS ENCLOSED. ICRC EMPHASIZES THAT IN CASES OF CONFLICTS AND NATIONAL DISASTERS, ITS ROLE IS TO RESPOND TO EMERGENCY NEEDS. IT DOES NOT UNDERTAKE LONG-TERM PROJECTS ALTHOUGH IT MAY BE NECESSARY OR AT TIMES DESIRABLE TO INITIATE PROGRAMS THAT CAN LATER BE TAKEN OVER BY OTHER ORGANIZATIONS. THIS REPORT, THEREFORE, IS BASED ON PROGRAMS RELATED TO EMERGENCY NEEDS AND DOES NOT DUPLICATE WORK OF OTHER AGENCIES. IN MANY CASES ICRC IS THE ONLY INTERNATIONAL AGENCY OPERATIONAL IN THE COUNTRY OR WITH ACCESS TO VICTIMS OF CONFLICT. BREAKDOWN OF APPEAL BY AREA FOLLOWS.

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DODE-00 L-03 FDRE-00 H-02 EB-08 COME-00 AGRE-00  
ARA-14 PA-02 ICA-20 /122 W

-----014739 301852Z /45

R 301713Z MAY 78

FM USMISSION GENEVA

TO SECSTATE WASHDC 0217

INFO AMEMBASSY ADDIS ABABA

AMCONSUL CAPE TOWN

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY MBABANE

AMEMBASSY MOGADISCIO

AMEMBASSY NDJAMENA

AMEMBASSY PRETORIA

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CAPE TOWN FOR EMBASSY

(ALL FIGURES IN SWISS FRANCS).

### 3. SOUTHERN AFRICA.

#### A. ANGOLA.

MEDICAL- - - - 300,000

RELIEF (FOOD AND FREIGHT) 90,000

OPERATING COSTS - - - 15,000

TOTAL FOR ANGOLA 485,000

B. BOTSWANA.

MEDICAL- - - - - 282,300

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RELIEF - - - - - 709,700

OPERATING COSTS - - - 117,700

TOTAL FOR BOTSWANA 1,109,700

C. MOZAMBIQUE.

MEDICAL- - - - - 805,000

OPERATING COSTS - - - 90,000

TOTAL FOR MOZAMBIQUE 895,000

D. RHODESIA/ZIMBABWE.

MEDICAL- - - - - 570,200

RELIEF (INCLUDING FOOD FOR

"PROTECTED VILLAGES",

MISSION, CLINICS, AND

UNFORESEEN CONTINGENCIES,

CLOTHING, BLANKETS, OTHER

SUPPLIES, VEHICLES AND

FREIGHT)- - - - - 2,655,300

OPERATING COSTS (PERSONNEL,

ACCOMMODATIONS, TRANSPORT,

AND ADMINISTRATION) 1,432,200

TOTAL FOR RHODESIA/ZIMBABWE 4,657,700

E. SWAZILAND.

MINOR RELIEF SUPPLIES 10,000

TOTAL FOR SWAZILAND 10,000

F. TANZANIA.

MEDICAL- - - - - 20,000

RELIEF - - - - - 10,000

OPERATING COSTS - - - 69,000

TOTAL FOR TANZANIA 99,000

G. ZAMBIA.

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MEDICAL- - - - - 480,000

RELIEF (INCLUDING FOOD,

CLOTHING, BLANKETS, TENTS,

VEHICLES, AND FREIGHT)

OPERATING COSTS (PERSONNEL,  
ACCOMMODATION, TRANSPORT  
AND ADMINISTRATION) 227,000  
TOTAL FOR ZAMBIA 4,283,050

H. REPUBLIC OF SOUTH AFRICA. (FOR VISITS TO 400  
CONVICTED POLITICAL PRISONERS, SOME 60 POLITICAL  
DETAINEES, THREE CUBAN POW'S CAPTURED DURING  
ANGOLAN CONFLICT, ASSISTANCE TO SOUTH AFRICAN  
RED CROSS WITH EMPHASIS ON REPATRIATION AND  
FAMILY REUNION, AND DISSEMINATION OF KNOWLEDGE  
OF INTERNATIONAL HUMANITARIAN LAW AND RED CROSS  
PRINCIPLES).

RELIEF TO DETAINEES AND FAMILIES 20,000  
DIFFUSION OF INFORMATION MATERIAL 15,000  
OPERATING COSTS - - - - - 131,000  
TOTAL FOR SOUTH AFRICA 166,000

I. NAMIBIA/SOUTH WEST AFRICA (SUPPORT TO SOUTH AFRI-  
CAN RED CROSS IN PROGRAM TO PROVIDE TENTS,  
BLANKETS, FOOD AND OTHER ASSISTANCE TO ANGOLAN  
REFUGEES IN TRANSIT CAMPS IN NORTH NAMIBIA;  
ALSO TASKS LINKED WITH MISSING PERSONS, TRANS-  
MISSION OF FAMILY MESSAGES, AND APPLICATIONS  
FOR MIGRATION).

RELIEF SUPPLIES - - - - - 100,000  
TOTAL FOR NAMIBIA/SOUTH WEST AFRICA 100,000

4. HORN OF AFRICA.

A. ETHIOPIA.

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R 301713Z MAY 78  
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INFO AMEMBASSY ADDIS ABABA  
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CAPE TOWN FOR EMBASSY

MEDICAL - - - - - 1,350,000  
RELIEF (FOOD, CLOTHING, BLANKETS,  
SOAP AND VEHICLES) - - 1,340,800  
OPERATING COSTS - - - - 522,650  
RESERVE FOR PRICE VARIATIONS 200,000  
TOTAL FOR ETHIOPIA 3,413,450

B. ERITREA.

MEDICAL - - - - - 400,000  
RELIEF (BEING PROVIDED BY NATIONAL  
SOCIETIES AND GOVERNMENT) --0--  
TOTAL FOR ERITREA 400,000

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C. SOMALIA.

MEDICAL - - - - - 306,000  
OPERATING COSTS - - - - 72,000  
TOTAL FOR SOMALIA 378,000

5. CHAD.

MEDICINES AND EQUIPMENT - 230,000  
RELIEF (FOOD, CLOTHING, BLANKETS,  
OTHER SUPPLIES, VEHICLES AND  
AIR TRANSPORT) - - - - 1,310,000  
OPERATING COSTS - - - - 1,245,000  
EXISTING DEFICIT - - - - 600,000  
TOTAL FOR CHAD 3,385,000

6. SAHARA (ASSISTANCE TO "SAHRAOUI" REFUGEES).

MEDICAL - - - - - 50,000  
RELIEF (FOOD, TENTS AND FREIGHT) 320,000  
OPERATING COSTS - - - - 150,000  
TOTAL FOR SAHARA 520,000

7. IN ADDITION, ICRC PROPOSES TO PRODUCE, IN RESPONSE TO  
DONOR REQUESTS FOR "FEEDBACK", BOTH A FILM AND A BROCHURE  
ON ITS OPERATIONS THROUGHOUT AFRICA. IT IS ESTIMATED THAT  
300,000 SWISS FRANCS WILL BE REQUIRED FOR THESE AND OTHER

NECESSARY INFORMATIONAL ACTIVITIES.

8. GRANT TOTAL OF ALL ITEMS IN THE FOREGOING ICRC APPEAL  
FOR AFRICA IS SWISS FRANCS 20,724,900.  
VANDEN HEUVEL

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## Message Attributes

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**Type:** TE  
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**Review Markings:**  
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Declassified/Released  
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